



U.S. Department  
of Transportation

Pipeline and Hazardous Materials  
Safety Administration

**FEB 4 2011**

1200 New Jersey Ave., SE  
Washington, DC 20590

Mr. Steve Pankhurst  
President  
BP Pipelines (North America), Inc.  
28100 Torch Parkway  
Warrenville, IL 60555

**Re: CPF No. 4-2007-5003**

Dear Mr. Pankhurst:

Enclosed please find the Decision on the Petition for Reconsideration filed by BP Pipelines (North America), Inc., in the above-referenced case. It denies your Petition and affirms the Final Order without modification. Service of the Decision by certified mail is deemed effective upon the date of mailing, or as otherwise provided under 49 C.F.R. § 190.5.

Thank you for your cooperation in this matter.

Sincerely,

Jeffrey D. Wiese  
Associate Administrator  
for Pipeline Safety

Enclosure

cc: Mr. Rod M. Seeley, Director, Southwest Region, PHMSA  
Mr. Rob Knanishu, BP Pipelines (North America), Inc.

**CERTIFIED MAIL – RETURN RECEIPT REQUESTED | 7005 1160 0001 0040 0009 |**

**U.S. DEPARTMENT OF TRANSPORTATION  
PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION  
OFFICE OF PIPELINE SAFETY  
WASHINGTON, DC 20590**

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In the Matter of )  
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BP Pipelines (North America), Inc., )

CPF No. 4-2007-5003

Petitioner. )  
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**DECISION ON PETITION FOR RECONSIDERATION**

On July 19, 2010, the Pipeline and Hazardous Materials Safety Administration (PHMSA) issued a Final Order in this case to BP Pipelines (North America), Inc. (BP or Petitioner), finding that BP had committed four violations of the hazardous liquid pipeline safety regulations and assessing a total civil penalty of \$168,000. The Final Order also required BP to take certain corrective measures and warned the company of two additional probable violations.

On August 12, 2010, BP filed a Petition for Reconsideration (Petition) seeking review of Item 6, which found the company in violation of 49 C.F.R. § 195.432, the regulation requiring an operator to inspect each in-service breakout tank at least once each calendar year. BP also sought reconsideration of the associated civil penalty (\$30,000). BP did not dispute the other findings or civil penalty assessments.

Section 190.215 provides that a respondent may petition the Associate Administrator for reconsideration of a final order. It provides that the Associate Administrator will not consider repetitious information, arguments, or petitions, but may consider additional facts or arguments, provided that the respondent submits a valid reason why such information was not presented prior to issuance of the final order. This rule allows a respondent to present information or arguments that were unavailable or unknown prior to issuance of the final order, and gives PHMSA an opportunity to correct any errors. The Associate Administrator may grant or deny, in whole or in part, a petition for reconsideration without further proceedings, or may request additional information, data, and comment as deemed appropriate.

**Finding of Violation of § 195.432(b) and (d)**

In its Petition, BP asserts that it performed a review to ensure that its breakout tanks at the Cushing Tank farm were in compliance with § 195.432 and that all requirements of API 653 were in fact met. The Final Order specifically acknowledged that BP conducted visual inspections of the tanks in question but found that the operator did not properly document its follow-up efforts.

In its Petition, BP refers to hard copies of records allegedly available at the time of the inspection and states that the inspector failed to review these documents. Specifically, the Petitioner states that "the data and results generated during API 653 internal and external inspections were present, along with a report showing resolution of any issues discovered during the inspection and an explanation of any issues that were not resolved."<sup>1</sup> BP previously made this argument and it was evaluated and considered prior to issuance of the Final Order.<sup>2</sup> BP also argues that it voluntarily modified its procedures after the inspection, upon the recommendation of the OPS inspector, and yet PHMSA used this voluntary action to support a finding of violation. Finally, Petitioner argues that a subsequent September 2009 inspection by OPS of these same tanks did not result in any new alleged violations, implying that the later inspection somehow reflects tacit approval by OPS of BP's documentation of its follow-up actions.

Petitions for reconsideration provide a vehicle for respondents to submit evidence not previously available during the proceeding. As stated above, the Associate Administrator does not consider repetitious information but may consider additional facts or arguments, provided that the respondent submits a valid reason why such information was not presented prior to issuance of the final order.

All of the evidence BP submitted in its Response, Post-Hearing brief (Brief), and at the hearing were reviewed prior to issuance of the Final Order. This review included the Tank Recommended Repair Checklist for 14 tanks, which BP submitted at the hearing, and the Monroe Tank analysis conducted *after* the inspection.<sup>3</sup> These documents reflect follow up review and repairs *after* the OPS 2004-05 inspections. All of the follow up inspections and repairs should have occurred after BP's regular API 653 inspections and not after OPS brought these areas to the operator's attention.

BP has not provided any additional documents that were not previously reviewed or provided a valid reason why any additional documents were not produced at the hearing or within the Brief. BP has had full opportunity to present this evidence before, during and after the hearing but has failed to do so. In addition, the fact that no Notice of Violation has yet been issued against BP arising out of the September 2009 inspection does not vitiate or affect any violation that had occurred as of the date of the 2004-05 OPS inspection.

Finally, BP argues that the fine assessed in the Final Order is disproportionate in comparison to the finding of violation. In determining the amount of a civil penalty under 49 U.S.C. § 60122 and 49 C.F.R. § 190.225, I must consider the following criteria: the nature, circumstances, and gravity of the violation, including adverse impact on the environment; the degree of the

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<sup>1</sup> Petition, at 2.

<sup>2</sup> BP stated in its March 23, 2007 Response to the Notice that "[it] made such documentation available at the time of the inspection by means of hard copy files in multiple boxes and believes that those records indicate compliance with BP's interpretation of API 653 recommendations." Response, at 7.

<sup>3</sup> The Final Order erroneously stated that the Monroe Tank analysis report was conducted *after the Notice* was issued. PHMSA acknowledges that this report was conducted *after the inspection* but *before* the Notice was issued. However, since the timing of this report occurred after the OPS inspection, it does not cure the violation that BP failed to document its follow-up efforts pursuant to API 653.

respondent's culpability; the history of the respondent's prior offenses; the respondent's ability to pay the penalty and any effect that the penalty may have on its ability to continue doing business; and the good faith of the respondent in attempting to comply with the pipeline safety regulations. In addition, I may consider the economic benefit gained from the violation without any reduction because of subsequent damages, and such other matters as justice may require. At the time of the 2004-05 inspection, PHMSA cited BP for failing to comply with § 195.432, for five of the 112 tanks. The number of tanks involved was taken into account in calculating the proposed penalty. Accordingly, I find no basis for any reduction of the \$30,000 civil penalty assessed in the Final Order.

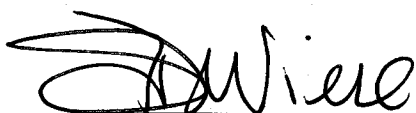
### **Conclusion**

Based on a review of the record and the information provided in the Petition, I hereby deny the Petition and affirm the Final Order without modification, for the reasons set forth above.

Payment of the \$168,000 civil penalty must be made within 20 days of service of this Decision. The payment instructions were set forth in detail in the Final Order. Failure to pay the \$168,000 civil penalty will result in accrual of interest at the current annual rate in accordance with 31 U.S.C. § 3717, 31 C.F.R. § 901.9, and 49 C.F.R. § 89.23. Pursuant to those same authorities, a late penalty charge of six percent (6%) per annum will be charged if payment is not made within 110 days of service. Furthermore, failure to pay the civil penalty may result in referral of the matter to the Attorney General for appropriate action in a United States District Court.

In addition, the Petitioner is reminded that the Compliance Order was not stayed by the filing of the Petition and must be completed within 365 days from July 19, 2010, the date of the Final Order.

This Decision is the final administrative action in this proceeding.



Jeffrey D. Wiese  
Associate Administrator  
for Pipeline Safety

**FEB 4 2011**

Date Issued